

Message Text

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FM SECSTATE WASHDC
TO AMEMBASSY BRASILIA IMMEDIATE

C O N F I D E N T I A L STATE 040524

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EXDIS, FOR AMBASSADOR

E.O. 11652: GDS

TAGS: OVIP (CHRISTOPHER, WARREN), PFOR, PARM, ENRG, BR

SUBJECT: US-BRAZILIAN NUCLEAR RELATIONS: ANNOUNCEMENT OF
DEPUTY SECRETARY'S TRIP

REF: BRASILIA 1419

1. WE BELIEVE IT IS APPARENT TO THE GOB FROM OUR VARIOUS
CONTACTS HERE AND IN BRASILIA THAT WE INTEND TO RAISE THE
SPECIFIC ISSUE OF THE ENRICHMENT AND REPROCESSING ELEMENTS
OF THE BRAZIL-FRG AGREEMENT, ALBEIT WITHIN THE "GLOBAL CON-
TEXT" OF OUR CONCERN OVER THE SPREAD OF NUCLEAR WEAPONS
CAPABILITY. WE WOULD EXPECT TO COMMENCE DISCUSSIONS OF
GLOBAL QUESTIONS, AS IN FRG TALKS, WITH MORE SPECIFIC
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POINTS TO BE PURSUED LATER IN MEETING.

2. OUR PREMISE IS THAT GOB EMPHASIS IN ITS PUBLIC STATE-
MENTS ON THE GLOBAL CONTEXT OF NEXT WEEK'S TALKS RESPONDS
TO DOMESTIC POLITICAL NEEDS, TO WHICH WE WISH TO BE
RESPONSIVE, TO EXTENT CONSISTENT WITH OUR BASIC NUCLEAR
OBJECTIVES.

3. WHILE WE CONTINUE TO BELIEVE THAT BRAZILIANS WILL INSIST ON BROAD FORMULATION WE SHARE YOUR CONCERN THAT WORDING OF ANNOUNCEMENT MUST BE SUCH THAT WE ARE NOT SEEN TO CONCUR IN CONSULTATIONS OF HIGHLY LIMITED SCOPE.

4. AS GUIDANCE FOR YOUR DISCUSSIONS WITH THE GOB, FOLLOWING ARE FORMULATIONS ACCEPTABLE TO US, IN ORDER OF PREFERENCE:

A) "DEPUTY SECRETARY WILL DISCUSS WITH GOB OFFICIALS NUCLEAR ISSUES IN A GLOBAL NONPROLIFERATION CONTEXT."

B) "...WILL DISCUSS WITH THE GOB NUCLEAR AND NON-PROLIFERATION CONCERNS OF THE RESPECTIVE GOVERNMENTS."

C) "...WILL DISCUSS NUCLEAR MATTERS OF MUTUAL INTEREST TO THE TWO COUNTRIES."

WE WOULD HAVE DIFFICULTY IN ACCEPTING THE EARLIER GOB FORMULATION -- "GLOBAL ASPECTS OF NONPROLIFERATION." THE "NEW" GOB FORMULATION -- "GLOBAL ASPECTS OF THE NON-PROLIFERATION OF NUCLEAR WEAPONS" IS EVEN LESS ACCEPTABLE. WE WOULD HOPE THAT DISCUSSION OVER THE PRESS ANNOUNCEMENT WOULD NOT ANTICIPATE SUBSTANTIVE CONSULTATION, ALTHOUGH WE RECOGNIZE SOME INEVITABLE RISK IN THIS REGARD. FYI: AP IS CARRYING SPECULATIVE STORY ON DEPUTY SECRETARY'S TRIP AND HE MAY BE PRESSED ON THIS SUBJECT AT HIS CONFIRMATION HEARINGS TOMORROW.

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5. POLICY INCORPORATED IN TALKING POINTS STATE 34209 REMAINS UNCHANGED. SHORTER VERSION WAS USED BY DEPUTY SECRETARY TO REASSURE PINHEIRO (BUT NOT TOO MUCH) AND BECAUSE PINHEIRO WAS SO CLEARLY UNABLE TO DISCUSS SUBSTANCE. DEPUTY SECRETARY DOES BELIEVE THAT TEMPORARY POSTPONEMENT RATHER THAN "INDEFINITE DEFERRAL" IS MORE REALISTIC OBJECTIVE FOR THIS ROUND OF TALKS. HE LOOKS FORWARD TO REVIEWING THESE MATTERS WITH YOU IN DETAIL MONDAY NIGHT.
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